



DRAFT REVISION ORDER

| | | |
|--|---|----------------|
| SUBJECT: REVISION TO PATROL GUIDE 221-15, "VEHICLE PURSUITS AND VARIOUS PATROL GUIDE AND ORGANIZATION GUIDE PROCEDURES" | | |
| DATE ISSUED: | REFERENCE: | NUMBER: |
| 01-15-25 | *P.G. 221-15, O.G. 100-02, Appendix D17, P.G. 202-06, 217-06, 208-01, AND 221-01 | DRAFT |

1. In order to enhance and modernize the methods used for vehicle pursuits in the Department, Patrol Guide 221-15, "Vehicle Pursuits," and various Patrol Guide and Organization Guide procedures are being revised effective February 1, 2025. As a result, Department form entitled, "VEHICLE PURSUIT REPORT (PD371-153)," is being amended as of February 1, 2025, and will now be solely available in the Finest Online Records Management System (FORMS) as "VEHICLE PURSUIT REPORT."

2. Therefore, effective February 1, 2025, Patrol Guide 221-15, "Vehicle Pursuits" is **SUSPENDED** and the following procedure will be complied with:

PURPOSE To determine the necessity of initiating a vehicle pursuit and the method to be employed in conducting such a pursuit.

SCOPE Vehicle pursuits are not authorized when the most serious offense committed, or suspected of being committed, is a traffic infraction, violation, or non-violent misdemeanor.

DEFINITIONS AUTHORIZED EMERGENCY VEHICLE – A marked or unmarked Department radio motor patrol (RMP) is allowed to initiate and engage in a vehicle pursuit; Department vans must immediately disengage from a pursuit when another Department vehicle has joined the pursuit. Furthermore, unmarked RMPs and two-wheeled motorcycles must immediately disengage from a pursuit when a marked RMP has joined the pursuit. Uniformed members of the service should keep in mind the capabilities of the Department vehicle when deciding whether or not to initiate or engage in a vehicle pursuit.

VEHICLE PURSUIT – Any attempt by a uniformed member of the service operating an above listed authorized emergency vehicle to stop a subject who is actively seeking to elude custody or apprehension while also operating a vehicle. This does not include use of the Aviation Unit or other techniques deployed to monitor and broadcast updates regarding the subject vehicle, while operating a Department vehicle in a non-emergency capacity.

VEHICLE PURSUIT TERMINATION – The official ending of a vehicle pursuit in which a uniformed member of the service ceases all vehicular pursuit activity by deactivating emergency signaling devices, notifying radio dispatcher, and resuming patrol.

**DEFINITIONS
(continued)**

NON-VIOLENT MISDEMEANOR – A misdemeanor that does not cause, threaten, or create a substantial risk of physical injury or death to a person.

PRIMARY VEHICLE – Vehicle initiating and/or controlling a pursuit. If Highway District personnel are involved in, or have responded to, a vehicle pursuit, they will be designated the primary authorized emergency vehicle.

SECONDARY VEHICLE – First additional authorized emergency vehicle assisting in a pursuit.

FORCIBLE STOPPING – A form of restriction (e.g., ramming, etc.), initiated by a uniformed member of the service operating an authorized emergency vehicle for the purpose of stopping a pursued vehicle. Forcible stopping restrictions are prohibited from use during a vehicle pursuit.

ROADBLOCK – A vehicle, physical barrier, or other obstruction intentionally placed on a roadway by a member of the Department to encourage a pursued vehicle to stop in order to avoid physical impact. A roadblock is prohibited from use during a vehicle pursuit.

ROAD CLOSURE – A method of restriction utilized for the purpose of preventing free passage of motor vehicles on a roadway by positioning Department vehicle(s) in a manner that blocks certain exits and roads, thereby directing the pursued vehicle to an area that will minimize the potential for injury and allow for voluntary stop.

PROCEDURE

Upon observing a vehicle which is to be stopped or otherwise believing that a vehicle pursuit may be imminent:

**UNIFORMED
MEMBER OF
THE SERVICE,
PRIMARY
AUTHORIZED
EMERGENCY
VEHICLE**

1. Initiate vehicle stop, when feasible.
2. Determine the necessity for initiating and continuing a vehicle pursuit by considering the following:
 - a. Nature of offense(s),
 - b. Time of day,
 - c. Weather conditions,
 - d. Location and population density (e.g., residential, commercial, proximity to schools and playgrounds, etc.),
 - e. Capability of Department vehicle, and
 - f. Familiarity with area.
3. Terminate the pursuit, when necessary.
4. Notify division radio dispatcher and Citywide 4 radio dispatcher of the following:
 - a. Pursued vehicle is lost, or
 - b. Pursuit is terminated.

REVISION ORDER NO. **DRAFT**

NOTE

Department policy requires that a vehicle pursuit be terminated whenever the risks to uniformed members of the service and the public outweigh the danger to the community if suspect is not immediately apprehended. Termination of the pursuit in totality can be initiated by the primary authorized emergency vehicle or a supervisor. Uniformed members of the service will not be the subject of criticism or disciplinary action for self-termination of a pursuit if, based on their judgment, the pursuit cannot be continued safely.

If pursuit is terminated, uniformed members will attempt to obtain sufficient information to effect apprehension.

Uniformed members of the service who initiate a pursuit for grand larceny of a motor vehicle must be able to clearly articulate their particularized basis for believing that the subject vehicle is stolen. A vehicle pursuit is not authorized based solely on the fact that a subject vehicle is fleeing a vehicular stop. A vehicle pursuit is not authorized for a vehicle engaged in reckless driving, unless the fleeing vehicle is being used as a means to cause serious physical injury or death to a uniformed member of the service or other persons present.

**UNIFORMED
MEMBER OF
THE SERVICE,
PRIMARY
AUTHORIZED
EMERGENCY
VEHICLE
(continued)**

5. Upon initiating pursuit, immediately activate body-worn camera, all emergency signaling devices, and vehicle mounted video system if RMP is so equipped.
 - a. Avoid using "constant" position on siren.

All uniformed members of the Department involved in a pursuit must activate body-worn camera immediately upon initiating their involvement and comply with P.G. 212-123, "Use of Body-Worn Cameras."

NOTE

6. Notify division radio dispatcher and Citywide 4 radio dispatcher at start of pursuit and provide:
 - a. Location,
 - b. Type of vehicle, color, and direction of travel,
 - c. Nature of offense(s),
 - d. Registration number and state of registration,
 - e. Occupants,
 - f. Current speed, and
 - g. Any other pertinent information.
7. Maintain contact with radio dispatcher, when feasible and consistent with personal safety.
 - a. Keep radio transmissions brief and speak in normal tones.
 - b. Communicate speed of Department vehicle at regular intervals, when feasible.
8. Inform radio dispatcher(s) if vehicle changes direction.
 - a. Give last location of vehicle, speed, and direction of travel.

**UNIFORMED
MEMBER OF
THE SERVICE,
SECONDARY
AUTHORIZED
EMERGENCY
VEHICLE**

**PATROL
SUPERVISOR,
PRECINCT OF
OCCURRENCE**

9. Acknowledge assignment as secondary authorized emergency vehicle.
 - a. Allow at least five car lengths distance from primary authorized emergency vehicle.
 - b. Do not pass primary authorized emergency vehicle unless requested by that unit, or if other circumstances exist such as a collision, mechanical malfunction, etc.
 - c. Activate body-worn camera immediately, all emergency signaling devices, and vehicle mounted video system if RMP is so equipped, and maintain contact with radio dispatcher, when feasible and consistent with safety.
10. Disengage from pursuit, when necessary.
 - a. Acknowledge disengagement of pursuit via radio dispatcher.
11. Direct and control pursuit and apprehension effort.
 - a. Monitor radio transmissions.
 - b. Request speed of primary authorized emergency vehicle at regular intervals.
 - c. Keep both radio division and Citywide 4 dispatchers informed of location.
 - d. Limit involvement and control radio use of other units.
 - e. Request response of a StarChase-equipped vehicle.
 - f. Request Aviation Unit to assist with tracking of pursued vehicle, if necessary.
 - g. Ensure secondary authorized emergency vehicle is designated, if necessary.
 - h. Designate a marked RMP as the primary authorized emergency vehicle when possible and consistent with personal safety.
 - i. Direct the use of a road closure, when necessary, if the facts and circumstances surrounding its use is warranted to protect uniformed members of service or others from imminent threat of death or serious physical injury.
12. Terminate the pursuit, when necessary.
 - a. Ensure primary and secondary authorized emergency vehicles acknowledge termination of pursuit.

NOTE

If pursuit is initiated by other than Patrol Services Bureau precinct personnel, the immediate supervisor of those officers initiating the pursuit will perform the duties of the patrol supervisor, precinct originating pursuit throughout this procedure, if available. Regardless of the supervisor who initially directs and controls the pursuit, the patrol supervisor, precinct of occurrence, shall always monitor all uniformed members of the service engaged in a pursuit occurring within the precinct confines. The patrol supervisor should broadcast any relevant local precinct conditions over radio division and Citywide 4, if known (e.g., traffic condition, street fair, etc.).

If the patrol supervisor is in the primary or secondary authorized emergency vehicle, a supervisor of a higher rank (e.g., lieutenant, duty captain, etc.) will perform the duties of the patrol supervisor.

REVISION ORDER NO. **DRAFT**

NOTE
(continued)

Units other than the primary authorized emergency vehicle, secondary authorized emergency vehicle, and supervisor's shall not make radio transmissions except in extreme emergencies, shall stay clear of the pursuit but remain alert to its progress, and shall not join in unless directed to do so.

**PATROL
SUPERVISOR,
PRECINCT OF
OCCURRENCE
(continued)**

13. Request other units to respond to strategic locations to apprehend vehicle.
 - a. Primary and secondary authorized emergency vehicles will be the only vehicles to operate in close pursuit of the pursued vehicle.
 - b. Additional units may be requested by the primary authorized emergency vehicle or by a supervisor, if it appears that uniformed members of the service involved would not be able to safely effect apprehension; vehicles shall not caravan behind pursuing vehicles.
14. Notify Operations Unit and provide vehicle information for entry into Precision Alerting System (PAS).
15. Coordinate a search of the vicinity where pursued vehicle last observed.

**RADIO
DISPATCHER,
COMMUNIC-
ATIONS
SECTION**

16. Notify Communications Section platoon commander/uniformed supervisor of pursuit.
17. Request response of a StarChase-equipped vehicle, if available.
18. Direct other units to assist and support the pursuing vehicles, as directed by patrol supervisor.
 - a. Inform uniformed members concerned whether vehicle is wanted on an alarm or not, if registration number and state is known.
 - b. Ensure appropriate unit/command assigned is made aware, if a road closure is requested.

NOTE

When a vehicle pursuit results from another assignment, status code 10-88 will be utilized in ICAD. Pick-up vehicle pursuits will be entered as 10-60I.

**PLATOON
COMMANDER/
UNIFORMED
SUPERVISOR,
COMMUNIC-
ATIONS
SECTION**

19. Monitor pursuit.
 - a. Control and direct the apprehension effort, in the absence of active patrol supervisor.
 - b. Terminate pursuit, when necessary.

**COMMANDING
OFFICER/
EXECUTIVE
OFFICER/
DUTY
CAPTAIN**

20. Monitor pursuit.
 - a. Terminate pursuit, when necessary.
 - b. Ensure Aviation Unit is responding, if necessary.
 - c. Ensure Operations Unit is notified for PAS alert in a timely fashion.

UPON COMPLETION OR TERMINATION OF A VEHICLE PURSUIT:

**PATROL
SUPERVISOR,
PRECINCT
ORIGINATING
PURSUIT**

21. Prepare **VEHICLE PURSUIT REPORT** in Finest Online Records Management System (FORMS) immediately after pursuit.
 - a. Notify Operations Unit and obtain log number to include on **VEHICLE PURSUIT REPORT** narrative section.

NOTE

*If a supervisor is in the primary or secondary authorized emergency vehicle, a supervisor of a higher rank (e.g., lieutenant, duty captain, etc.) must prepare **VEHICLE PURSUIT REPORT**.*

22. Generate Automatic Vehicle Location (AVL) report from Domain Awareness System (DAS) for all Department vehicles involved in a vehicle pursuit.
 - a. Include 30 minutes prior to pursuit and add AVL report as attachment in **VEHICLE PURSUIT REPORT**.
23. Generate event report from DAS and add as attachment in **VEHICLE PURSUIT REPORT**.
24. Add commanding officer, precinct originating pursuit in **VEHICLE PURSUIT REPORT** and submit for signoff.

**COMMANDING
OFFICER,
PRECINCT
ORIGINATING
PURSUIT**

25. Review and endorse **VEHICLE PURSUIT REPORT**, include statement regarding disciplinary action.
26. Ensure monthly review of all **VEHICLE PURSUIT REPORTS** is conducted.
 - a. Follow up with uniformed members of the service involved in a vehicle pursuit, if necessary.
27. Prepare and forward a report on **Typed Letterhead** addressed to Commanding Officer, Professional Standards Division when requesting review by Early Intervention Unit indicating reasons for referral.
28. Notify commanding officer of uniformed member involved in pursuit, if not assigned to same command.

NOTE

In certain instances, the commanding officer, precinct originating pursuit, may find a referral to the Professional Standards Division, Early Intervention Unit beneficial (e.g., incidents where uniformed members of the service use poor judgment, etc.).

**COMMANDING
OFFICER,
UNIFORMED
MEMBER
INVOLVED IN
PURSUIT**

29. Determine and take appropriate disciplinary action (command discipline, charges and specifications, etc.) and notify Commanding Officer, Professional Standards Division, if disciplinary action taken.
30. Have a copy of all reports prepared placed in personnel folder of uniformed members involved.

REVISION ORDER NO. **DRAFT**

- PERSONNEL SERVICES UNIT** 31. Have a completed **VEHICLE PURSUIT REPORT** placed in personnel folder of uniformed members of the service involved.
- COMMANDING OFFICER, COMMUNICATIONS DIVISION** 32. Prepare and forward a monthly report of all vehicle pursuits to:
a. Commanding Officer, Professional Standards Division, and
b. Borough adjutant, patrol borough concerned.
- INTEGRITY CONTROL OFFICER** 33. Review ICAD history for all assignments with 10-60I radio code designation by 5th day of the month for preceding month.
a. Report results of review to commanding officer.
- BOROUGH ADJUTANT CONCERNED** 34. Ensure each **VEHICLE PURSUIT REPORT** is reviewed monthly by commanding officer concerned.
35. Coordinate with Professional Standards Division to implement strategies to improve performance and correct deficiencies.
- COMMANDING OFFICER, PROFESSIONAL STANDARDS DIVISION** 36. Verify that a **VEHICLE PURSUIT REPORT** has been prepared for all pursuits identified by Communications Section.
a. Forward any discrepancies to the commanding officer, precinct originating pursuit.
37. Review incidents involving vehicle pursuits to reveal patterns or trends that indicate training needs, modifications, and/or the addition or deletion of applicable equipment.
38. Conduct an analysis that includes a review of policy and reporting procedures and prepare a report with the findings annually.
- COMMANDING OFFICER, PRECINCT ORIGINATING PURSUIT** 39. Take corrective action, as necessary, based on the result of investigations conducted by the Commanding Officer, Professional Standards Division or integrity control officer.
- CHIEF OF TRAINING** 40. Ensure all probationary police officers receive training on Department vehicle pursuit policy.
41. Ensure all uniformed members of the service review Department policy concerning vehicle pursuits annually.

**ADDITIONAL
DATA**

The following forcible stopping tactics are prohibited and should not be used in an attempt to stop a vehicle:

- a. *Ramming into another vehicle,*
- b. *Placing moving Department vehicle in a position to be struck by the pursued vehicle,*
- c. *Driving alongside the pursued vehicle, and/or*
- d. *Roadblocks.*

Any violations of the above prohibitions may be reviewed on a case-by-case basis by the Precinct Vehicle Pursuit and Collision Safety Review Board to determine whether, under the circumstance, the actions were reasonable and justified. The review may find that, under exigent or exceptional circumstances, the use of a prohibited action may have been justified and within guidelines.

Citywide 4 radio frequency will be utilized to assist coordination between both uniformed members of the Department and outside agencies to ensure apprehension of a pursued vehicle. Uniformed members of the service engaged in a close pursuit of a vehicle are reminded to comply with P.G. 208-01, "Law of Arrest."

When considering an inter-jurisdictional pursuit (i.e., pursuit initiated by law enforcement other than the Department), members are bound by the duties delineated in this procedure.

In pursuit situations, a suspect may flee on foot into a private residence. If the pursuit involves a felony suspect, uniformed members of service may pursue the suspect into the private residence. If the pursuit involves a misdemeanor suspect, uniformed members of service may make immediate entry into a private residence to prevent imminent injury, destruction of evidence, escape by the suspect, or if the totality of the circumstances demonstrates an emergency. One or more of these considerations will be present in many misdemeanor flight situations. If none of these considerations are present, the officers must obtain a warrant or consent to enter the residence.

3. Organization Guide 100-02, "Table of Contents" is amended as follows:

- a. **REVISE** title "Precinct Vehicle Collision Safety Review Board" on page "4" to read:

"Precinct Vehicle Pursuit and Collision Safety Review Board"

4. Organization Guide Appendix D17, "Precinct Vehicle Collision Safety Review Board" is amended as follows:

- a. **REVISE** title of procedure to read:

"PRECINCT VEHICLE PURSUIT AND COLLISION SAFETY REVIEW BOARD"

- b. **REVISE** "first" sentence to read:

REVISION ORDER NO. **DRAFT**

- “(Convenes monthly)”**
- c. **ADD** functions “2” and “3” on page “1” to read:
- “2. Review all VEHICLE PURSUIT REPORTS for the previous month, and assess compliance with Department regulations of all uniformed members of the service involved in a vehicle pursuit.**
- 3. Assess actions of uniformed members of the service during vehicle pursuits, to identify any commendable or problematic conduct.”**
- d. **RENUMBER** functions as appropriate.
5. Patrol Guide 217-06, “Department Vehicle Collisions” is amended as follows:
- a. **REVISE** step “37,” opposite actor “PRECINCT EXECUTIVE OFFICER,” on page “6” to read:
- “PRECINCT EXECUTIVE OFFICER 37. Convene a Precinct Vehicle Pursuit and Collision Safety Review Board monthly and review COLLISION REPORT - POLICE DEPARTMENT VEHICLE, photographs, video (if available) and any related reports prepared.**
- a. Have the Personnel Safety Desk contacted to ascertain the number of Department vehicle collisions in which the operator concerned has been involved.**
- b. The Board will be composed of:**
- (1) Precinct executive officer (chairperson)**
- (2) Lieutenant platoon commander or special operations lieutenant**
- (3) Integrity control officer or assistant integrity control officer**
- (4) Precinct training sergeant**
- (5) Traffic Safety Sergeant or designee**
- (6) Peer member (rank of operator)**
- (7) Supervisor from operator’s command (if other than precinct of occurrence).”**
- b. **REVISE** the term “Precinct Vehicle Collision Safety Review Board” wherever it appears to read:
- “Precinct Vehicle Pursuit and Collision Safety Review Board”**
- c. **REVISE** second paragraph of “NOTE,” following step “38,” opposite actor “PRECINCT EXECUTIVE OFFICER,” on page “7” to read:
- “NOTE Factors that led to determination and explanation of delays will be the subject of Traffic Stat meetings, if board is not convened during the succeeding month.”**

REVISION ORDER NO. **DRAFT**

- d. **DELETE** sections “RELATED PROCEDURES” and “FORMS AND REPORTS.”

6. Patrol Guide 221-01, “Force Guidelines” is amended as follows:

- a. **ADD** new definition “**MASS CASUALTY VEHICLE RAMMING ATTACK**” below “**CHOKEHOLD**” opposite “**DEFINITIONS**” on page “**2**” to read:

“DEFINITIONS MASS CASUALTY VEHICLE RAMMING ATTACK - A form of attack in which a subject deliberately rams a motor vehicle into a crowd of people or building.”

- b. **REVISE** second paragraph of “**NOTE**” following step “**1**,” opposite actor “**UNIFORMED MEMBER OF THE SERVICE**,” on page “**3**” to read:

“NOTE *Where only a vehicle is used as deadly physical force against a member of the service, members should safely attempt to move out of the path of an approaching vehicle.*

If a vehicle is being used in a mass casualty vehicle ramming attack, a uniformed member of the service will take reasonable measures to stop the vehicle and may utilize tactics otherwise prohibited within P.G. 221-15 ‘Vehicle Pursuits,’ to stop a vehicle if deadly physical force or death is imminent against a member of the service or other persons present, by means of a moving vehicle as the sole or primary threat.”

7. Revise term “Precinct Vehicle Collision Safety Review Board” wherever it appears in Patrol Guide 202-06 and anywhere else in the Department Manual to read:

“Precinct Vehicle Pursuit and Collision Safety Review Board”

8. Patrol Guide 208-01, “Laws of Arrest” is amended as follows:

- a. **REVISE** third and fourth paragraphs of “**ADDITIONAL DATA**” statement on page “**2**” to read:

“ADDITIONAL DATA *In pursuit situations, a suspect may flee on foot into a private residence. If the pursuit involves a felony suspect, uniformed members of service may pursue the suspect into the private residence. If the pursuit involves a misdemeanor suspect, uniformed members of service may make immediate entry into a private residence to prevent imminent injury, destruction of evidence, escape by the suspect, or if the totality of the circumstances demonstrates an emergency. One or more of these considerations will be present in many misdemeanor flight situations. If none of these considerations are present, the officers must obtain a warrant or consent to enter the residence.”*

REVISION ORDER NO. **DRAFT**

9. Department form “**VEHICLE PURSUIT REPORT (PD371-153)**” is hereby **REVOKED** and all existing copies are to be destroyed.

10. Upon publication, this Revision Order has been incorporated into the On-Line Patrol Guide and On-Line Organization Guide.

11. Any provisions of the Department Manual or any other Department directives in conflict with the contents of this Order are suspended.

BY DIRECTION OF THE POLICE COMMISSIONER

DISTRIBUTION
All Commands

DRAFT

